

Explanatory note
to the draft resolution of the Russian Federation Government
"On amendments in Russia's Government resolution issued on October 25,
2001 No. 745 "On the approval of the Federal target program "Creating
automatic system of keeping the state land register and the state register of
real estate objects keeping of realty (2002-2007)".

In accomplishing the amendments in the Russia's Government resolution issued on October 25, 2001 No. 745 "On the approval of the Federal target program "Creating automatic system of keeping the state land register and the state register of real estate objects keeping of realty (2002-2007)", it's inclusion to the project of the Subprogram "Creation of the real estate cadastre (2006-2011)" (further referred as 'subprogram') is planned.

The subprogram is targeted at creating the unified system of the real estate cadastre.

The reason for the development of this subprogram is that the above mentioned federal target program does not completely satisfy the resolutions taken and the basic Russia's social and economic development lines. In this course, the Russia's President and the Russia's Government took resolutions about the necessity of creating of the unified state cadastre of the real estate, based upon the existing cadastre of land plots and technical registration of buildings and constructions, so the Decree of the Russia's President issued on March 9, 2004, No. 314, stipulates creating of Federal agency on cadastre of the real estate, and the Plan of law-making activity of the Russia's Government, approved by the resolution of the Russia's Government issued on January 13, 2004, No. 33-p, stipulates creating of the relevant federal law.

The current federal target program has no arrangements regarding the above-mentioned resolutions, as it does not demand the unification in the state cadastre of the real estate of the two existing real estate register systems: the state land register and the state realty objects register, and has no provisions for creating an institution for cadastre (mass) evaluation for taxation purposes.

To resolve this issue, there must be arrangements provided for creating an infrastructure of a unified cadastre of the real estate and of basic space data infrastructure (geographic and topographic basis for unified cadastre of the real estate), together with an inventory of recorded data on the real estate.

The remaining term of the above mentioned federal target program implementation (2005-2007) and it's financing volumes would not allow the accomplishment of these tasks.

The basic goals of the subprogram are:

creating guarantees for the state property rights and other material rights on real estate;

perfection the tax administration system, creating comprehensive and valid information source for taxation purposes;

perfecting the state services delivered to citizens, organizations and state and local authorities.

The basic purposes of the subprogram are:

creating unified system of the state land cadastre calculation, which makes the individualization and identification of real estate objects possible;

informational content for state cadastre of real estate;

development of the institute for tax evaluation of real estate objects for taxation purposes, making cadastre evaluation of real estate objects;

cutting down time expenses in state cadastre calculation of real estate objects and

obtaining data from the state cadastre of real estate;

creation of access mechanism to information resources of the state cadastre of real estate, development of services based on portal Internet/Intranet technologies.

Basic subprogram's tasks include:

- creating regulatory and methodological base for the state cadastre record keeping, objects' forming for cadastre registering, creating, running the state cadastre for the real estate, running the cadastre evaluation.
- transfer of informational resources from earlier cadastres and registers to data bases of the state cadastre of real estate, including:
- creating infrastructure of the state cadastre of real estate on the whole Russia's territory.
- works on the real estate evaluation, for the sake of transition to the taxation of the real estate based upon it's cadastre cost.
- creating infrastructure of the state cadastre of real estate, including functional development and implementation of the automatic system for the state cadastre of real estate on Russia's territory.
- training of Rosnedvizhimost and its subjected organizations' personnel.

The necessity of program-targeted approach to the creating of the state cadastre of the real estate is caused by the need in many various arrangements of legal, institutional, organizational, research and technological nature, with participation of different federal executive agencies and organizations under their jurisdiction.

The range and resources of the tasks to be solved in the course of the suggested subprogram, especially those that have to do with real estate objects' archives' inventory and their cadastre evaluation, demand considerable finance expenses, exact interdepartmental coordination and control, payments from federal funds, Russia's subjects' funds, municipal bodies and non-budget sources, agreed by time.

"Federal agency of real estate objects" (Rosnedvizhimost) is suggested as a government contractor of the Subprogram.

Specific tasks and events performers for specific actions are defined by the government contractor on competition basis.

The subprogram is planned to be financed by the federal budget funds, including the funds of International Bank of Reconstruction and Development and Russia's subjects' budgets.

Federal budget's appropriations will be allocated for "capital investments", "research and experimental development" and "other needs" articles. Funds of the "capital investments" article are planned for acquisition of computer engineering/techniques, creating telecommunications network, acquisition of soft- and hardware, for equipment of storehouses for cadastre information.

Funds of the "other needs" article are planned to be spent on creating digital (cartographic) basis for the state cadastre of the real estate, executing the mass cadastre evaluation, data inventory on real estate objects, development and introduction of new technologies and software, training and retraining of specialists.

Funds of Russia's subjects budgets and local budgets are planned to be spent on capital construction objects evaluation works financing, updating the land plots cadastre costs for taxation purposes, creating and updating digital (cartographic) basis for the state cadastre of the real estate.

The subprogram will be implemented with the federal budget funds, including the funds of International Bank of Reconstruction and Development.

The Program's and subprogram's tasks for 2006-2007 are to be done simultaneously.

The Program's tasks for this period include financing of the works on the state land register informational and technical infrastructure completion, and the start of the unified automatic system for the state land register record keeping.

The I stage of the subprogram (2006-2007) includes the financing of the state cadastre of the real estate functioning (real estate objects inventory, development of automatic real estate objects cadastre system and its introduction in pilot regions, creating of updated digital cartographic basis and digital ortho-photo plans and other I stage actions).